

From Refuse to Resource: Recommendations for Marine Debris Management in Hawaii

Practicum Update
Department of Urban & Regional Planning, University of Hawaii at Manoa
12 Mar 2021

Team introduction

Department of Urban & Regional Planning, University of Hawaii at Manoa









Nic Ayabe



Thomas Stock



Jaeho Choi

Faculty Adviser: Karl Kim, PhD Professor

Presentation Outline

Problem statement

Expert engagement review

Timeline update

Background

Recommendations

Feedback & discussion

Questions / comments / suggestions



Problem statement

Marine Debris

"Any persistent solid material that is manufactured or processed and directly or indirectly, intentionally or unintentionally, disposed of or abandoned into the marine environment or the Great Lakes." - NOAA

Problem Definition

Lack of consensus on the nature of the problem and how to manage the end of life stage of manufactured plastics that are no longer deemed useful; marine debris is an externality

Our Research

Focus: better management of plastic waste, collected and uncollected

Long term l**and-based solutions** for increase in plastic waste

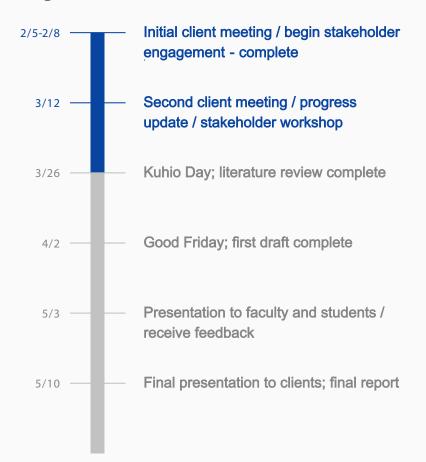




Expert engagement review



Project Milestones



2021 FEBRUARY								2021 MARCH					
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
31	1	2	3	4	⁵ ★	6	28	1	2	3	4	5	6
7	8	9	10	11	12	13	7	8	9	10	11	12	13
14	15	16	17	18	19	20	14	15	16	17	18	19	20
21	22	23	24	25	26	27	21	22	23	24	25	26	27
28	1	2	3	4	5	6	28	29	30	31	1	2	3

2021 APRIL								2021 MAY					
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
28	29	30	31	1	2	3	25	26	27	28	29	30	1
4	5	6	7	8	9	10	2	3	4	5	6	7	8
11	12	13	14	15	16	17	9	¹º ★	11	12	13	14	15
							16	17	18	19	20	21	22
18	19	20	21	22	23	24							
							23	24	25	26	27	28	29
25	26	27	28	29	30	1	30	31	1	2	3	4	5
													6

Background

Background

Waste Management and Recycling Systems on Oahu

MSW and non-recyclable plastics are sent to H-Power for was te-to-energy.

- A. Partly out of necessity. Oahu does not have the space to landfill everything.
- B. City contract w/ Covanta to supply certain tonnage to the facility



The City's H-Power waste-to-energy plant in Campbell Industrial Park.

Background

Waste Management and Recycling Systems on Oahu

- Recycling industry, no local materials processing facilities
- Economic hurdles
- Shipping of recyclables to the mainland and then most often to Southeast Asia



Background Legislative Updates

- Plastic Source Reduction Working Group, Report to the Legislature (December 2020). Recommendations included:
 - Establishing a State-facilitated education campaign about waste reduction.
 - Undertaking a fair and careful study of Extended Producer Responsibility (EPR).
 - Creating a 15-30 cent user fee on single-use service ware items.

Our recommendations

Emerging NOAA's Legislative Recycling Industry **Technology** Honolulu Strategy Research & Education Improve Hawaii's Amend HI-5 Bottle Update **Honolulu** Support New Increase Research, recycling recovery **Deposit Law &** Strategy **Technology** Evaluation, Education, system (greater Implement Extended Integrate with Development, Training and Outreach efficiencies, resource **Producer Responsibility** State & local plans Financing, recovery, coordination, Report benchmarks and Implementation beyond bundling, progress indicators (pyrolysis, increased decentralized transparency) approaches)

Changing HI-5 Program: Opportunities & Constraints

An increase in the bottle deposit fee may improve recycling rates

0	pportunities		Constraints
1	Captures negative externalities of single use plastics		Raising the cost of goods will disproportionately impact those of lower income
2	A step towards a ban on single use plastics		Addresses profitable recyclable products but not low-value plastics
3	Exports the cost burden to tourists due to the large visitor industry		Does not address producer responsibility
4	Could generate substantial revenues for recycling		Greater opportunity for skimming Auditing of funds would be required

Extended Producer Responsibility (EPR)

Producers accept responsibility for treatment or disposal of post-consumer products that they generate (OECD 2001)



ups tream shift in res ponsibility towards the producer and away from municipalities incentives for
producers to design
their products with
the end of a
product's life cycle
and the
environment in
mind



Considerations:

- Weak EPR programs for plastic waste
- National framework needed
- Most effective when programs capture significant percentages of post-consumer waste
- Primary achievement in the United States:
 fund, create, or expand infrastructure for post
 consumer recycling
- Incentivize redesign of products to be easier to recycle and less resource intensive
- Hawaii has the opportunity to pilot EPR

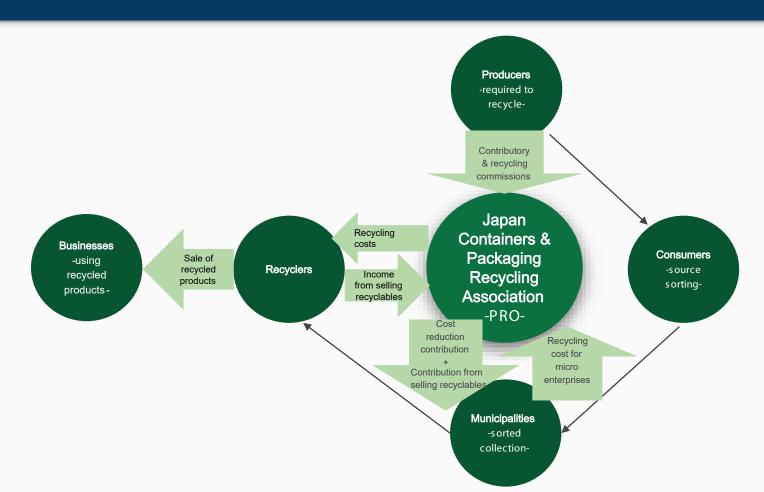
Sources: Lifset et al. 2013; Nash & Bosso 2013; OECD 2001

EPR in Japan: The Packaging Recycling Act



component.

EPR in Japan: Producer Responsibility Organization (PRO) Flow Chart



Support emerging technologies

Pyrolysis and other emerging technologies can be used to to turn refuse into a resource (biochar, activated carbon, and synthetic fuel)

Volume reduction is necessary for cleanup and disposal

Address zoning, permitting, health and safety and environmental concerns

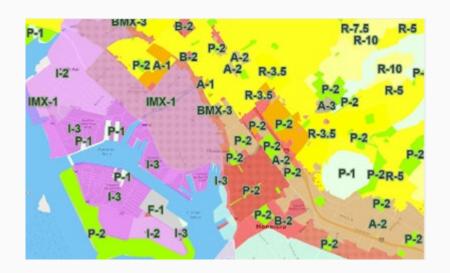
Consider Risk / Reward of the investment



Activated carbon is a byproduct of TCOM

Pyrolysis Facilities, Permitting Processes

- City and County of Honolulu
 - Land Use Ordinance
 - Conditional Use Permits
- State of Hawaii
 - Environmental Assessments & Environmental Impact Statements
 - Other State permitting requirements
 - Act 73, SLH 2020



Other new recycling technologies

Enhance Reverse Vending Machines (RVM)









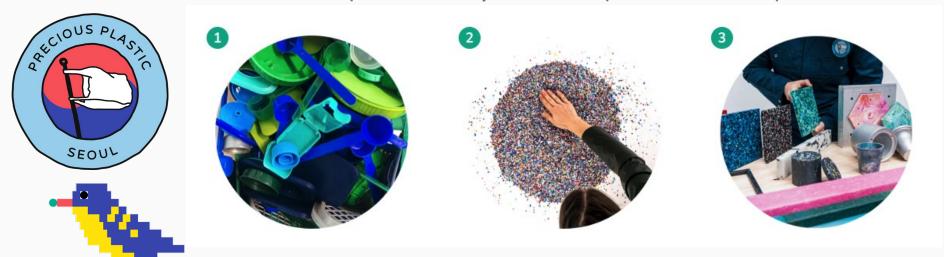




Other new recycling technologies

Collect

Decentralized Recycling Nodes, DIY-Open Source Methods 'Plastic Mills' and 'Sparrows' City of Seoul: plastic bottle caps



Break

Make

Update NOAA's Honolulu Strategy with progress indicators

The Honolulu Strategy is a global **framework** for managing marine debris

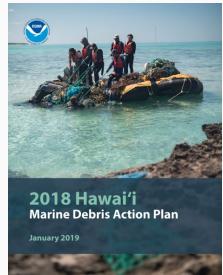
Many goals are still applicable today

Need integration of regional and local plans (2018 Hawaii Marine Debris Action Plan)

Consider **SMART** (Specific, Measurable, Attainable, Relevant, Time-based) goals and enforcement authorities and implementation

Update could stimulate further global engagement and inclusion of technological and other





Honolulu Strategy Update

Recommendations for the Honolulu Strategy						
Goal A Strategies	Our Recommendations					
Strategy A1. Conduct education and outreach on marine debris impacts and the need for improved solid waste management	Support training and education provided by local non -profits; 2019 Hawaii Marine Action Plan					
Strategy A2. Employ market -based instruments to support solid waste management, in particular waste minimization	Economic benefits of pyrolysis requires research New recycling technologies					
Strategy A4. Develop, strengthen, and enact legislation and policies to support solid waste minimization and management	Legislation changes: HI-5 and Extended Producer Responsibility					

Research, education, and outreach

Research and education includes industry, producers, consumers, and general public

The lack of a **singular demand signal** for change perpetuates status quo

Education and **outreach** are the foundation for lasting and meaningful change

Celebrate victories and advancements with a **robust outreach campaign** that leverages social media



Home > Environment > #trashtag: The Coolest New Viral Challenge To Clean Up The Environment You Have To Join In On

Environment

#trashtag: The Coolest New Viral Challenge To Clean Up The Environment You Have To Join In On

by Andrea D. Steffen O March 22, 2019

White board exercise

We want to know what you think & whether our assessments / recommendations are on track or need adjusting

http://tiny.cc/q28utz

Discussion Questions for Jamboard Session

Bottle Deposit Fee

- Should the bottle deposit fee be raised?
- If yes, how much? (10 cents, 25 cents, 50 cents or more)?
- Where should increased revenues go?

Recycling Reform / Producer Responsibility

- What about decentralized recycling systems?
- How can Extended Producer Responsibility be implemented in Hawaii?

New Technologies / Approaches

- What are promising emerging technologies?
- What actions would support implementation of

Thanks!

Questions or feedback?

Jaehoc@ hawaii.edu
Nayabe@ hawaii.edu
Stockt@ hawaii.edu
Tamarae@ hawaii.edu



References

- Caufield, C. (July 13, 2020). Why Doesn't Honolulu Recycle Morel? on olulu Civil Beat.
- Container Recycling Institute. (2021). Bottle Bill Resource Guide. Retrieved March 05, 2021, from
- https://www.bottlebill.org/index.php/current-and-proposed-laws/usa/additional-links
- Lifset, R., Atasu, A., & Tojo, N. (2013). Extended Producer Responsibility: National, International, and Practical
- Perspectives. Journal of Industrial Ecology, 17(2), 162–166. https://doi.org/10.1111/jiec.12022
- Nash, J., & Bosso, C. (2013). Extended Producer Responsibility in the United States: Full Speed Ahead? *Journal of Industrial Ecology*, 17(2), 175–185. https://doi.org/10.1111/j.1530-9290.2012.00572.x
- OECD (2021) Extended producer responsibility a guidance manual for governments. (2001). OECD Publications Services.
- Rhodes, C. (2018). Plastic Pollution and Potential Solutions. Science Progress (1916)101(3), 207–260.
- State of Hawaii Office of Solid Waste Management (OSWM). (2020). Annual Report to the Thirtieth Legislature
- State of Hawaii Public Utilities Commission (PUC). (2018). Report to the 2019 Legislature on Hawaii's Renewable Portfolio
- Standards.
- Trninić, M., Jovović, A., & Stojiljković, D. (2016). A steady state model of agricultural waste pyrolysis: A mini review. *Waste Management & Research34*(9), 851–865.
- U.S. Environmental Protection Agency (EPA). (2011). *Available and Emerging Technologies for Reducing Greenhouse Gas Emissions from Municipal Solid Waste Landfills*
- Vamakawa H (1005) Title. The Dackaging Decycling Act. The Application of EDD to Dackaging Delicies in Japan Kugta